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1 **Establishing long-term nitrogen response of global cereals to assess**

2 **sustainable fertilizer rates**

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30

31 **Abstract**

32 Insight into the response of cereal yields to nitrogen (N) fertilizer is fundamental to improve nutrient
33 management and policies that can sustain economic crop benefits and food sufficiency with
34 minimum N pollution. Here, we propose a new method to assess long-term (LT) regional sustainable
35 N inputs. The core is a novel scaled response function between normalized yield and total net N
36 input. The function was derived from 25 LT field trials for wheat, maize and barley in Europe, Asia
37 and North America and fitted by a 2nd order polynomial ($R^2=0.82$). Use of response functions derived
38 from common short-term field trials, with soil N not in steady state, gives risks of soil N depletion
39 and N pollution. The scaled LT curve implies that total N input required to attain the maximum yield
40 is independent of this maximum yield as postulated by Mitscherlich in 1924. The unique curve was
41 incorporated in a simple economic model with valuation of externalities of N surplus as a function of
42 regional per-capita GDP. The resulting LT sustainable N inputs range between 150 and 200 kgN/ha
43 and this interval narrows with increasing yield potential and decreasing *GDP*. The adoption of LT
44 response curves and external costs in cereals may have important implications for policies and
45 application ceilings for N use in regional and global agriculture and ultimately the global distribution
46 of cereal production.

47

48 **Introduction**

49 Finding a balance between the benefits of nitrogen (N) fertilizer use for food production and the
50 impacts of agricultural N pollution on human health and ecosystems is a challenge from the regional
51 to the global scale^{1,2}. Current global anthropogenic addition of new N from the Haber-Bosch process,
52 cultivation of N fixing crops and combustion of fossil fuels more than doubles the natural input of
53 reactive N³, thereby exceeding the assumed planetary boundary of N⁴ and causing high
54 environmental costs^{3,5}. The use of synthetic fertilizers and manures across the nearly 40% of earth's
55 ice-free land devoted to agriculture⁶ comprises the largest source of ammonia, nitrate and nitrous
56 oxide pollution globally, with severe impacts on ecosystems, human health and climate change^{3,7}.

57 A pivotal relationship for improving agronomic and environmental performance of food systems is
58 the response of crop yield to addition of N fertilizer. This relationship sets the yield increase per unit
59 of fertilizer input (the agronomic efficiency AE) and is the basis for estimating N surplus and N use
60 efficiency (NUE, ratio of crop N removal to N input⁸). The N response curve together with prices on
61 crop and N fertilizer, inform farmers about how much N fertilizer they need to apply in a given year
62 to obtain the most profitable crop yield, and informs strategies for developing regions to achieve
63 food security without depleting soil N^{9,10}. In today's increasingly globalized agricultural markets,
64 profit margins for most crops are narrow and farmers struggle to achieve a consistent return on
65 investment^{11,12}. Proper management of nutrient resources is a relevant factor in this quest, but the
66 societal costs of N pollution are only rarely incorporated into economic decisions for farming.
67 Establishing policies that promote societally optimal N-rates, often substantially lower than optimal
68 rates for private economic returns^{13,14}, also relies upon accurate characterization of N-yield
69 responses.

70 Long-term field experiments (LTEs) are essential to quantify N response for assessment of economic
71 and environmental performance of alternative nutrient management practices¹⁵⁻¹⁷, since the time to
72 establish steady state between N input, crop yield, N losses and the soil N pool can exceed decades,
73 depending on soil organic matter fraction and quality (e.g. C/N ratio) and the history of fertilizer
74 use¹⁵. While numerous short-term trials (single year; STEs) are carried out across the globe to inform
75 extension activities, LTEs represent a substantial investment of research time and resources, and are
76 therefore scanty in areas like Latin America and Africa¹⁸. STEs can inform yearly management
77 decisions but they cannot correctly characterize the long-term impacts, and associated costs and

78 benefits, of changing N management policies. Improved understanding of LT N response functions
79 across regions is critically needed and here we address this knowledge gap.

80 Drawing upon the generic principles governing N transformations and uptake when N input, crop
81 yield and soil N pools are in near steady state, here we propose a generic LT N response relationship
82 for cereals that can be used to inform policy decisions. We focus on the three major global staple
83 cereals, wheat (16% of global crop area for 2013-2017¹⁹), maize (14%), barley (3.4%) and also
84 address lowland rice (12.5%). We collect and analyze a global set of LTEs for Europe, North America
85 and Asia, and use the Broadbalk wheat experiment in the UK (since 1843)²⁰ to establish a conceptual
86 model describing the differences between short and long-term N responses.

87 **Results**

88 **Effects of duration and rotation on N response of wheat from the Broadbalk wheat experiment .**

89 Over the past 175 years the combined effects of different amounts of NPK fertilization, use of
90 manures, improved cultivars, pesticides, liming and fallowing could be demonstrated and explained
91 by analysis of crop and soil characteristics²⁰. The LT response of wheat in rotation (Fig. 1) was taken
92 from observations in Broadbalk from 1985 to 2018, where plots were given the same annual N
93 fertilizer rate (N rate) every year²¹. This LT response was compared to the ST (1st year after
94 adjustment of N rate) response at commercial wheat trials in different parts of England between
95 1994 and 1998 (Supplementary Note 2).

96 Grain yield at zero N input (Y_0) for the commercial STEs (5.0 t/ha) is substantially higher than for the
97 LTE in Broadbalk (1.7 t/ha) because more N is available from fertilizer residues and mineralization of
98 the soil organic matter and crop residues originating from previous higher fertilizer inputs. For LTEs
99 like Broadbalk, the mean net supply of N from the soil is low and the dominant N sources for Y_0 are
100 N deposition (DEP) and natural biological N fixation (BNF) from free-living bacteria. However, The
101 mean maximum attainable yields (Y_{max}) for the LTEs and STEs both converge to 9.1 t/ha. The Y_{max}
102 for LTEs for continuous wheat in Broadbalk is lower (Supplementary Note 2).

103

104 **Fig. 1 Long- and short-term N response for winter wheat in rotation in the UK.** Long-term N
105 response as observed in Broadbalk, Rothamsted ($N=245$, $R^2=0.84$) and the common first year N
106 response for representative commercial sites in different parts of England ($N=105$, $R^2=0.55$; dashed
107 lines, 95% Confidence Intervals, see also Supplementary Note 3).

108 With continued application of a certain N-rate to soil-cropping systems, ST N response curves
109 gradually shift to the LT N response (Fig. 2). When the LT N rate is higher than the historic rate, grain
110 yields will gradually increase due to soil N accumulation causing increased soil N delivery through
111 greater returns of mineralized N from N in roots and crop residues to the soil^{21,22}, and an overall
112 improved soil fertility and quality. When the LT N rate is lower than the historic rate, grain yields will
113 gradually decrease due to soil N depletion causing decreased soil N delivery from mineralization. The
114 first case typically applies to developing regions in Africa and south Asia where N rates are increased
115 to meet the market demand or reduce regional food and feed insecurity, the second case to
116 industrialized regions such as Europe where environmental policies restrict N fertilizer use to reduce
117 N pollution^{23,24}.

118 **Fig. 2 Conceptual explanation of the difference between short-term and long-term N response**
119 **curves.** ST N response of wheat grain yields in the UK in a situation with a history of high N inputs at
120 150 kgN/ha²⁵ (red line with solid red dot showing response in first year and the red/green dot in near

121 steady state), ST N response in a situation with a history of low N inputs at 60 kg N/ha (blue line with
122 solid blue dot showing response in first year and the blue-green dot in near steady state), as
123 compared to the LT generic N response where soil N is in steady state with all N inputs (dashed green
124 line representing Broadbalk). With time passing, the new N application regimes will change soil
125 status and yields, and both the ST blue and red lines will converge to the LT green dashed line, as
126 indicated by the arrows.

127 **Scaling annual LT N response of wheat in rotation in Broadbalk** . Given its long duration, the soil N
128 and carbon status at every rate in the Broadbalk trial is in near steady state with its constant annual
129 N rate. Every observation year between 1985 and 2018 delivers an N response curve with its proper
130 Y_{max} , which ranges between 6 and 12 t/ha, and a Y_0 ranging between 0.23 and 3.62 t/ha (Fig. 3a).
131 Differences in Y_{max} reflect differences in annual weather conditions and changes in cultivars (new
132 cultivars were introduced in 1991 and 2013), while Y_0 is also affected by annual N mineralization.

133 We hypothesize that observed long-term N response for can be approximated with a single curve,
134 which describes the relative (normalized) yield ($Y_r = Y/Y_{max} = Yield\ Index$) in steady state as a
135 function of total available N (N_{av}). N_{av} is defined as the sum of N from fertilizers and soil N supply,
136 including atmospheric deposition (DEP) and biological fixation (BNF). The amount of available N from
137 soil, DEP and BNF is referred to as SN , which governs crop production in unfertilized plots. This curve
138 in Fig. 3b was derived by first scaling observed annual yields to the annual Y_{max} , and conversion of
139 N_{rate} to N_{av} by addition of SN (Supplementary Note 3). For each observation year, both Y_{max} and
140 SN were estimated from a 2nd order polynomial fit to the observations, where SN is the intercept on
141 the horizontal axis. SN ranged between 4 and 64 kgN/ha. Mean SN is 30 kgN/ha and shows no trend
142 in time; with a local DEP of 20 kgN/ha in 2017, this would suggest a BNF of 10 kgN/ha, which is in
143 accordance with averages for the UK²⁶. Finally, all scaled observations were fitted again with a 2nd
144 order polynomial with zero intercept (Fig. 3b). The resulting N response relationship for Broadbalk
145 wheat in rotation is expressed by:

$$146 \quad Y_r = -1.354E-5 \times Nav^2 + 7.291E-3 \times Nav \quad (R^2\ 0.954; Eq. 1)$$

147 **Fig. 3 Effect of scaling on annual N response curves from 1985 to 2018 for winter wheat in rotation**
148 **at Broadbalk, Rothamsted.** **a:** 2nd order polynomial fits of annual N response curves from unscaled
149 observations and mean curve (red), **b:** yields indexed to maximum annual yield and N rates per year
150 of observation transformed to available N by adding estimates of non-fertilizer sources, and fitted
151 with a 2nd order polynomial with zero intercept (Eq. 1).

152 The same procedure was applied to observations for continuous wheat at Broadbalk and gives an
153 almost identical quadratic yield response ($R^2\ 0.903$; Supplementary Note 3). One LTE of relatively
154 long duration (since 1961) for maize in Nebraska (USA) was comparable in setup to Broadbalk (6 N
155 and 3 P rates)²⁷. As for Broadbalk, scaled annual N response data fit a quadratic function ($R^2\ 0.934$,
156 for details see Supplementary Note 4). On average Y_r at a given N_{av} for maize in the USA is
157 somewhat (11%) higher than for winter wheat in the UK, indicating that maize has a stronger N
158 response than wheat. Maize is a C4 crop with N dilution different from that in C3 crops like wheat²⁸
159 causing the grain N contents in maize to be somewhat lower (1.5% versus 1.9%²⁹). Further, the
160 harvest index of maize tends to be somewhat higher³⁰.

161 Back transformation of the scaled curves to N response curves, as needed to plan regional long-term
162 N requirements for a certain cereal yield target, would require independent estimates of site-specific
163 SN and Y_{max} .

164 **A generic LT N response for global wheat, maize and barley.** We next seek to examine whether the
165 LT N response established at Broadbalk holds for other cereals in experiments around the globe. The
166 transformations using individual Y_{max} and SN values that allowed coalescence of data from the
167 respective years at Broadbalk into a single curve was also applicable for a set of 25 global LTEs for
168 wheat, maize and barley in Europe, North America and Asia. These 25 LTE's cover a wide range of
169 soils, climates and practices, with N rates ranging from 0 to 300 kgN/ha and Y_{max} from 2.8 to 12.8
170 t/ha (Table 1, Fig. 4a). The 2nd order polynomial fit of pooled scaled N response data for global
171 cereals was:

$$172 \quad Yr = -1.870E-5 \times Nav^2 + 8.768E-3 \times Nav \quad (R^2 \text{ 0.818; Eq. 2}).$$

173 Maximum SN was 88 kgN/ha. N response in Eq. 2 is very similar to Broadbalk wheat in rotation (Eq.
174 1, Fig. 4b), but somewhat steeper, which could be the effect of maize in the USA (Supplementary
175 Note 4).

176 Despite their empirical nature, models of the quadratic form " $Yr = a \times (Nav)^2 + b \times Nav$ " do satisfy
177 some "general principles of biology":

- 178 1. Relative yield, $Yr = 0$ for $Nav=0$; In the long term there cannot be dry matter production (by
179 photosynthesis) without N;
- 180 2. The law of diminishing returns; with increasing N inputs the internal N concentration increases
181 and the dry matter production per unit of N input (the agronomic efficiency) decreases; the
182 coefficient " a " represents the rate of diminishing returns;
- 183 3. The presence of an Y_{max} induced by other negative feedbacks at high biomass or high tissue N
184 concentrations; in cereals examples of such feedbacks are lodging or increased pest incidence.

185 **Fig. 4 Unscaled (a) and scaled (b) long-term N response data for wheat, barley and maize trials in**
186 **Europe, North America and Asia and 2nd order polynomial fit with zero intercept, as compared to**
187 **Broadbalk wheat in rotation.**

188 The validity of the LT generic N response curve was verified by back calculation of the original
189 unscaled cereal grain yields for every LTE, using 25 alternative 2nd order polynomial fits of the
190 dataset of indexed yield as a function of Nav , each time leaving out the observations for the
191 validation site. The high correlation (0.945) between original and back calculated yields
192 (Supplementary Note 6) and the low Root Mean Square Error ($RMSE$) of the prediction (0.52 t/ha)
193 shows that our generic curve indeed represents local N response of cereal yields across a wide range
194 of soils and climates and suggests that it can be used as a first approach for regions where LT curves
195 are not available, like in Africa and Latin America, provided that local SN and Y_{max} are known. As we
196 found a similar scaled N response for Broadbalk for the 25 global LTEs, Y_{max} can signify either mean
197 attainable yield over many years, or the attainable yield for a given year, depending on the purpose.

198 In general fertilizer rates and practices in countries change slowly and hence soils can be expected to
199 be in near-equilibrium with N rates. Therefore we sought confirmation of our generic LT response
200 curve using national data on crop yields and N fertilizer use. Modelled yield responses in Europe
201 corresponded well with national data for rainfed wheat, barley and maize³¹ (Y_{max} at 90% of Y_w ; R^2
202 0.796; Supplementary Fig. 10) and for wheat³² ($R^2 = 0.579$; Supplementary Fig. 11). In developing
203 countries these national data are often absent or unreliable. As an alternative, we compared maize
204 response in nine countries in Sub Saharan Africa (SSA)¹⁰, using modelled N requirements for target
205 yields according to the Global Yield Gap Atlas³³, with Y_{max} set to 80% of water-limited yield
206 potential (Y_w). We found a reasonable fit (R^2 0.671, Supplementary Fig. 12), although in this SSA
207 study AE and modelled N requirements were proportional to Y_{max} , which is not the case in our

208 generic response curve. Applicability of the generic curve for Africa was further verified against trial
209 results in Niger and Malawi (Supplementary Fig. 13-15).

210 Notably, the LT generic N response curve seems not applicable for lowland rice. A first provisional
211 scaled N response curve based on four LT trials for lowland rice in India and Nepal, with wheat as a
212 winter crop as common in South Asia, showed a much weaker increase of yields with N_{av}
213 (Supplementary Note 8) and no Y_{max} , likely because of higher rates of non-symbiotic BNF as
214 compared to wheat and maize³⁴, high ammonia loss from urea fertilizers and redox conditions
215 promoting denitrification, all factors weakening yield response to N fertilizer addition^{35,36}.

216 **A generic model for Agronomic Efficiency of global cereals.** The tight relation between absolute N
217 rate and relative yield implies that the amount of fertilizer-N required to produce e.g. 70% of Y_{max} is
218 fixed, i.e. irrespective of the value of Y_{max} itself. This might be unexpected and is only possible if the
219 conversion of fertilizer-N into grain biomass becomes more efficient with rising Y_{max} . The
220 agronomic use efficiency of the applied nitrogen ($AE = [Y - Y_0]/N_{rate}$) expresses the efficiency by
221 which applied N is converted to grain yield³⁷. The long-term AE is achieved when soil N supply is in
222 steady state with annual input rate¹⁰, and can be estimated from LTEs. For the ensemble of 25 LTE's
223 for wheat, maize and barley in Europe, North America and Asia the AE was calculated for each Nrate
224 and LTE and could be fitted accurately as a linear function of Y_0 , Y_{max} , N_{rate} and two interaction
225 terms (Eq. 3, Fig. 5).

$$226 \quad AE = 4.62 - 8.37 \times Y_0 + 9.84 \times Y_{max} - 0.0365 \times N_{rate} + 0.0172 \times Y_0 \times N_{rate} - 0.0223 \times Y_{max} \times N_{rate}$$
$$227 \quad (R^2 = 0.924, N=94; \text{Eq. 3})$$

228 This expression explicates the positive impact of Y_{max} and negative impact of N rate on N use
229 efficiency, the latter causing diminishing returns from N input (Fig. 1). The positive impact of Y_{max}
230 exemplifies Liebscher's (1895) law³⁸ that the use efficiency of a yield-constraining factor (here N)
231 increases as the other factors are more optimal (here expressed in Y_{max} , which comprises genotype,
232 weather, soil and crop husbandry factors). De Wit (1992)³⁹ demonstrated that this Liebscher
233 principle holds for N responses in various crops, and showed that it relies on higher efficiencies in
234 both N uptake and conversion into grain, at higher Y_{max} . Taken to its extreme, this Liebscher
235 principle leads to the assumption by Mitscherlich (1924)⁴⁰ that the activity coefficient for any
236 nutrient in the exponent of his response function is independent of other factors. In the words by
237 C.T. De Wit (1992) on Mitscherlich: "*This heroic assumption ... implies that the absolute amount of*
238 *nutrient needed to reach a certain fraction of the maximum yield is the same whether yields are low*
239 *or high. Of course, such universal constants do not exist, but this does not exclude the possibility that*
240 *constant activities manifest themselves in more restricted domains and yield ranges.*" Our present
241 analysis of LTE data points at the existence of this (near) constancy of N requirement. We find that N
242 requirement to reach Y_{max} (or a certain fraction thereof) is uncorrelated with Y_{max} itself.

243 *The AE function in Eq. 3 can be converted to an Yr relation with Nrate. AE models derived for STEs,*
244 *also approximate long-term response when using low values of Y_0 (See Supplementary Note 7 and*
245 *example for STE for maize in Nebraska, USA). Global application of AE models for derivation of long-*
246 *term sustainable N inputs requires Y_0 data which are increasingly available but not for all regions.*
247 *Also, Y_0 depends on DEP which changes over time. Regional SN as needed for Eq. 2 is available from*
248 *global models²⁶.*

249 **Fig. 5 Agronomic Efficiency (AE) for global cereals.** AE increases with Y_{max} and decreases with an
250 increasing Nrate (visualized with isolines of applied N fertilizer with Y_0 set at mean observed value in

251 *LTEs of 2.9 t/ha). Data points are unscaled observations for the 25 LTEs, with AE at observed Nrate*
252 *adjusted to nearest Nrate isoline using Eq. 3.*

253 **Implications of a generic LT N response.** Our finding of a generic N response curve for wheat, maize
254 and barley in Europe, USA, South Asia and China, with Y_{max} ranging between 2 and 13 t/ha, implies
255 that the Y_{max} is attained in a fairly narrow range of N_{av} . This N_{av} at Y_{max} (referred to as N_{max}) is
256 found by solving Eq. 2 for $dY/dN_{av}=0$. N_{max} for Eq. 1 was 234 kgN/ha, the mean N_{max} for the 25
257 LTEs was 217 kgN/ha (SD 41 kgN/ha). The observed range of N_{max} across the 25 sites, is 143 to 307
258 kgN/ha and N_{max} is uncorrelated with Y_{max} (R^2 0.055). This implies that AE (and also NUE) at given
259 relative yield Y_r increases with Y_{max} . One cause for achieving a high Y_{max} in a specific region or year
260 is a good synchrony between crop N demand and N availability from soil and fertilizer⁴¹. This leads to
261 high AE when N fertilizer rates are not excessive⁴² (Fig. 5). One could also reason that a high Y_{max} is
262 the result of a favorable climate, crop physiology and crop-soil system, including a well-functioning
263 root system allowing maximum interception and utilization of available N, in addition to water and
264 other nutrients.

265 The hypothesis of NUE increasing with Y_{max} could only be tested for N trials at Broadbalk, where
266 also N content of grain and straw were measured (Supplementary Note 9). For a N rate range of 144-
267 288 kg N/ha, similar as for attaining Y_{max} for the global cereals, NUE increased significantly (R^2
268 0.166, $N=64$), and almost proportionally with Y_{max} , with an average NUE of 40% for an Y_{max} of 6
269 t/ha increasing to 80% at 10 t/ha.

270 **Economic optimal N rates for cereals using generic LT N response.** Farmers need insight into the
271 marginal response of yield to N rate to determine the economic optimal N rate (EONR⁴³) which is
272 lower than N_{max} due to the cost of N fertilizer. Our EONR applies to the scale of national or regional
273 cereal sectors. Marginal response depends on the time horizon of optimization and the choice of
274 response curve. The net economic return is the gross return from crop sales minus the costs of labor,
275 capital and N fertilizer inputs, and depends on prevailing prices of grain and N fertilizer. The N rate
276 giving maximum financial return is a proxy for the mean optimal N rate for regional or national
277 cereal farming. Taking into account the external cost of N pollution provides a proxy for the optimal
278 N rate for society and provides guidance for fertilizer and nitrogen policies^{13,44}.

279 The calculated range of N rates delivering a high net positive financial, decreases from (a) using ST N
280 response, to (b) LT N response, to (c) including external costs. These ranges of N rates for price levels
281 in the Netherlands, using ST and LT N response curves for wheat in rotation at Broadbalk are, (a) 219
282 kgN/ha (14-233), (b) decreasing to 157 kgN/ha (61-218), to (c) 90 kgN/ha (45-135) (Supplementary
283 Note 10). In other words, including the external costs will reduce the optimal N level by 40% in this
284 case.

285 For global cereals, we varied Y_{max} from 2-12 t/ha and GDP from 2-50 kUSD/cap (Fig. 6). Marginal
286 cost of crop production and N pollution for countries are estimated using an income (GDP) elasticity
287 of 0.85 (Supplementary Note 11). The optimum N rate for farming profits increases with the
288 maximum attainable yield. This increase is independent of GDP but depends on the prices of grain
289 and fertilizer. In many regions with high market access, world market prices apply, but in some
290 regions of the developing world, production and consumption of cereals are more controlled by local
291 markets; e.g. in Kenya prices for wheat and N fertilizer are up to 1.5 to 2 times as high as in Europe
292 and North America⁴⁵. For economic analysis at society scale we considered that the virtual price per
293 kg of cereal on the "food plate" is higher than at farm gate. For this we ran a scenario with a price
294 ratio of one and three. We did not account for feedback effects of reduced cereal supply on prices or

295 for subsidies on cereal and fertilizer, although these are present in many regions; e.g. N fertilizer
296 subsidies are up to 70% of the world market price in India⁴⁶.

297 The optimal N rate for society (*SONR*) is lower than the optimal rate for farming, and the difference
298 between these values increases strongly with *GDP*. At an *Ymax* of 6 t/ha and a *GDP* of 50 kUSD/cap,
299 optima for farm and society are 207 and 88 kgN/ha, respectively, and for a *GDP* of 2 kUSD/cap the
300 optima are 209 and 197 kgN/ha, respectively. However, *Ymax* also tends to increase with *GDP*
301 because of better access to technology and high yielding cultivars and better farm management. The
302 lower the *GDP* the lower the difference between optimal N rates for farming and society. The higher
303 the potential yield, the smaller the difference between optimal N rates for countries.

304 **Fig. 6 Increase of societal optimal N rates for global cereals with increasing yield potential (*Ymax*;**
305 **from 2 to 12 t/ha) and with decreasing *GDP* (from 50 to 2 kUSD/cap) using the generic LT response of**
306 **yield to N availability (Eq. 2), a “farm gate-food plate” price ratio of 1, and a decrease of the**
307 **marginal cost of N pollution with *GDP*. For comparison, the optimal N rate for farming in the EU is**
308 **shown.**

309 **Assessing the safe operating space for N fertilizer application.**

310 For regional farm nutrient management and national environmental management, knowledge of the
311 safe operating space for N application is more relevant than knowledge of the optimum point values.
312 The concept of “safe space” of N application⁴⁷ can be defined as the N range where yields are high,
313 pollution is low and where net economic benefits for both farming and society are in balance⁴⁸. This
314 “safe space” of N rates is illustrated for three *GDP* levels, 50 kUSD/cap (typical for North America
315 and Northwest EU), 25 kUSD/cap (typical for central and southern EU), 10 kUSD/cap (typical for
316 Eastern Europe and South America) and for two food plate to farm gate cereal price ratios.

317 The minimum *Ymax* allowing “safe” (beneficial) application of N fertilizer decreases with increasing
318 *GDP* (Fig. 7). The safe range of N rates, with robust net benefits for both farming and society, is fairly
319 constant increasing only slightly with *GDP*. However, the optimum range with high benefits for both
320 farming and society strongly decreases with increasing *GDP* and price ratio. With increasing *GDP*,
321 society is increasingly willing to pay to prevent the impacts of N pollution and the fixed farm costs
322 per hectare increase (for both we use a *GDP* elasticity of 0.85).

323 When food prices are high people tend to accept more N pollution, e.g. in case of food shortage or
324 food hedonism. Our welfare analysis is simple and ceteris paribus, as we did not consider feedback
325 effects of regional changes in cereal production on prices of grain and land. If *SONR* would be
326 applied globally, global yield supply would not change very much as lower N rates and yields in
327 developed regions would be compensated by increases in developing regions. Furthermore, the
328 farm gate price of raw cereals contributes about 10% to the price of cereal food products in the USA
329 and the EU (Supplementary Note 13). Therefore the LT effects of a modest change in global cereal
330 supply on cereal prices will be modest, in spite of the relative inelasticity of cereal demand⁴⁹.

331 *EONR* is more sensitive to the shape of the LT N response curve than to the price of cereal. *SONR* is
332 most sensitive to *Ymax* for high *Ymax* (8 t/ha) and *GDP* (50 kUSD/cap), while for mid *Ymax* (4 t/ha)
333 and *GDP* (10 kUSD/cap) also to *GDP*. Uncertainty of *EONR* is also dominated by uncertainty in the
334 shape of LT N response curve, while uncertainty of *Ymax* contributes most to uncertainty in *SONR*
335 (Supplementary Note 12). Uncertainties in *SONR* (6-8%) are higher than for yield (1-2%) and do not
336 affect our welfare analysis which intends to illustrate direction and approximate size of effects of
337 *Ymax* and *Nrate* on *SONR*, focusing on high- and mid- income countries. For low-income countries

338 ($GDP < 1\text{kUSD/cap}$) $SONR$ converges to $EONR$ (Figures 6 and 7), but our welfare analysis is less
339 applicable here in view of absence of valuation data for N pollution.

340 For the Netherlands with a GDP close to 50 kUSD/cap, current Y_{max} ranges between 8 and 10 t/ha,
341 while current (mineral) fertilizer equivalent N rates range between 150 and 200 kgN/ha (see
342 Supplementary Note 12). This current range overlaps with the safe space, but current N rates exceed
343 the optimal N rates for society by 15-30 kgN/ha. The same conclusion applies to France (GDP 35
344 kUSD/cap), while for Romania with a GDP of 9 kUSD/cap, current N rates between 50 and 100
345 kgN/ha are about 50 kgN/ha below the safe space (Supplementary Note 12). Transposing 30 kg N on
346 a hectare under wheat from the Netherlands to Romania, would increase the societal benefit,
347 without yield loss. For countries with a GDP lower than 5 kUSD/cap, optimal N rates for farming and
348 society converge. For China (GDP 3.2 kUSD/cap, Y_{max} rainfed wheat 6-9 t/ha), current N rates of 200
349 to 300 kgN/ha exceed the farming optimum of 200-225 kgN/ha. In India (GDP 1.0 kUSD/cap, Y_{max} 3-
350 6 t/ha) current N rates are around 100 kgN/ha which is about half of $EONR$ and $SONR$, while urea
351 fertilizer is subsidized. In Kenya (GDP 1.2 kUSD/cap, Y_{max} 3-6 t/ha) current rates are around 50
352 kgN/ha, and about 30% of $EONR$ and $SONR$.

353 Gaps between current N rates and the safe operating space may appear quite modest but will tend
354 to increase in the future for different reasons. In the EU this gap will increase due to stricter
355 environmental N policies and ambitions for extensification and nature inclusiveness, which both will
356 tend to reduce yields per hectare. In Kenya and India, as examples of developing regions, increasing
357 GDP will increase willingness to pay to reduce pollution and therefore increase marginal external N
358 costs per kg of N surplus. The shape of the safe range of Y_{max} -Nrate combinations illustrates that for
359 N rates above 150 kgN/ha development and access to higher yielding cultivars is a better strategy for
360 more sustainable agriculture than strategies to increase application of synthetic N.

361 **Fig. 7 Classification of long-term economic benefits for farming and society of adding N fertilizer**
362 **to rainfed wheat with increasing attainable yield (Y_{max}), for three levels of Gross Domestic Product**
363 **(GDP) and two Food plate to Farm gate price ratios of grain. N application as CAN equivalents at a**
364 **fertilizer price of 1 USD/kgN and assuming no other N inputs than background (SN) of 25 kgN/ha.**
365 **Grain price is 0.2 USD/kg. Damage cost per kg of N surplus increases with GDP (4, 10 and 20 USD/kg**
366 **for, respectively, GDP of 10, 25 and 50 kUSD/cap), likewise fixed farm cost (resp. 185, 480 and 980**
367 **USD/ha). The “robust” range of N rates is set at 0.25 of the range with net benefits.**

368
369 **Conclusions.** Based on 25 long-term field experiments with maize, wheat or barley we found a
370 generic relationship expressing the responses of cereal yield and agronomic N efficiency,
371 respectively, to N application rate. The relationship is globally applicable and for a wide range of
372 conditions. It is very different from the short-term responses that are commonly used. The generic
373 relationship applies for Y_{max} in the range between 2-16 t/ha as in the underlying observations. A
374 Y_{max} lower than 2 t/ha indicates strong growth limitation by water or other factors, hampering
375 normal crop development and response to N fertilizer, while Y_{max} above 16 t/ha may apply to
376 special cultivars or management practices. LT trials used in this study do not include use of manure,
377 but our generic curve is likely also applicable for organic fertilizers using replacement values, for
378 manure N by assuming an observed⁵⁰ LT fertilizer replacement value of one⁵⁰. While first results for
379 lowland rice are promising, more LTEs for other regions are needed for global applicability. Global
380 application can be improved by compilation and analysis of observations of SN and Y_0 . The mere
381 existence of these curves may point at universal principles of plant metabolism and scalable mass
382 relationships as found by West⁵¹. Application of our generic response curve has important
383 implications for optimal N rates, for agriculture and society as needed to ensure farm income, food

384 sufficiency and sustainable agro-food systems. As an illustration for agriculture, we recalculated the
385 global maize production by Mueller et al. (2012)⁵² using our generic response curve. This reduced
386 the global maize yield by about 120 Mton (20%) for the same global amount of N fertilizer use. This
387 implies that the LT N fertilizer needed to achieve a target maize yield (here for year 2000) is higher
388 by 6 Mton N (40%) than based on ST response. This indicates that current global maize production
389 relies on unsustainable net soil N depletion (Supplementary Note 12). As an illustration for society,
390 we find that the inclusion of external costs of N fertilizer use in intensive, high income countries,
391 reduces optimum N rates for cereals by almost 25%, as compared to current optimum rates for farm
392 economy. Using our generic response function, the N rate that safeguards robust farm returns,
393 regional food sufficiency and more acceptable N pollution levels varies strongly across the world.
394 “Too little” regions need more N fertilizer to jumpstart crop yields and replenish N depleted soils,
395 whereas “too much” regions with high GDP need to reduce N fertilizer input^{3,48}. Policies to
396 implement *SONR* globally will both reduce and redistribute global use of synthetic N and may have
397 important consequences for the current food system, e.g. changes of land use (and land prices and
398 rent), choice of cultivars and rotations to increase *NUE*, and possibly higher food prices and farm
399 gate prices to compensate for lower yields per hectare. The route towards *SONR* needs to be
400 evaluated against other options to reconcile N pollution and food sufficiency, both regarding farm N
401 management (not only N rate but also precision N timing and placement and use of fertilizer
402 products with higher N efficiency) and N policies (e.g. N regulation versus N taxation). Our long-term
403 non-linear response of yields to changed input of synthetic fertilizer could be incorporated in
404 Computable General Equilibrium models (CGE), to improve projection on how markets respond to
405 changes in fertilizer regimes or policies. Our calculation of external cost of N pollution could be used
406 to define N pollution taxes as part of policies to offset the regressive distributional effects of
407 internalizing external effects. Implementation of more inclusive N policies that account for
408 environmental costs comes with the risk of increased land demand and will change spatial allocation
409 of cereal production and regional import/export of cereals (for example in Europe⁵³). These risks can
410 be mitigated by additional policies to reduce food waste and change food choices⁵⁴ to prevent
411 export of N polluting agricultural activities from high to low GDP countries⁴⁴. Dealing with N
412 problems in global agriculture requires a holistic nitrogen⁵⁵ and food system approach balancing
413 risks and opportunities for changes in land use and resource security for agriculture, rural livelihoods
414 and dietary choice⁵⁶.

415 **Data availability**

416 Summaries of N response data for Broadbalk Winter wheat trials at Rothamsted Research and for
417 global cereals are provided in Supporting Information, details are available upon reasonable request.
418 Selections of original observations for Broadbalk are available via the electronic Rothamsted Archive
419 (<http://www.era.rothamsted.ac.uk/>).

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431 **Author contributions**

432 HJMG was the initiator and together with HFMB, RH and NDM developed the concept and were lead
433 authors; MG provided and assisted the use and interpretation of the Rothamsted database; RH and
434 HFMB provided and analyzed the LT trial data for SSA and Europe. Others contributed to analysis
435 and manuscript, PE notably data and validation for Africa, BG and SL for China and Asia, FP for Latin
436 America; LL, NM for the *NUE* and *Ymax* analysis, TWB and BHJ for the economic analysis.

437 **Competing interests**

438 The authors declare no competing interests.

439 **Additional information**

440 Supplementary information is available for this paper.

441 **Methods**

442 **Broadbalk wheat trials at Rothamsted Research**

443 We used results from the Rothamsted experimental site to construct LT N response curves for winter
444 wheat in rotation and continuous wheat²⁰. Results apply to trials at the Broadbalk site for the period
445 1985-2018, where only mineral fertilizer was used and P, K and Mg and pesticides were adequately
446 supplied. Mineral N application levels were 0, 48, 96, 144, 192, 240 and 288 kgN/ha. P fertilizer rates
447 were 0 and 35 kgP/ha, and K rate fixed at 90 kgK/ha. At low N levels, grain yields for 35 kgP/ha were
448 somewhat higher but not significant (CI 95%; Supplementary Fig. 2). Therefore, results for 0 and 35
449 kgP/ha were pooled for the analysis of N response. The zero fertilization plots further offer insight
450 into effects of changing air pollution and climate on crop yield over the past one and a half century.
451 Interestingly, the yields of winter wheat in the zero fertilizer plots varied considerably over the past
452 150 years, between 0.5 and 1.5 t/ha but, showed no net increase or decrease. However, yields of
453 optimally fertilized plots in crop rotation showed a yield increase by a factor of five for winter wheat.

454 Wheat varieties used were Brimstone (1985-1990), Apollo (1991-1995), Hereward (1996-2012),
455 Crusoe (2013-2018) data for 2015 was excluded from the analysis as spring wheat was sown that
456 year, due to very wet autumn weather conditions preventing the usual sowing of winter wheat. For
457 wheat in rotation preceding crops were mostly potato or forage maize.

458 Data for ST N response of winter wheat in rotation are based on 15 trials for commercial crops in
459 different parts of England representative of the main arable areas in 1994 to 1998²⁵. Mineral N
460 application levels were 0, 80, 120, 160, 2000, 240 and 280 kgN/ha and in the same range as in the
461 Broadbalk experiment (and without explicit information on the rotation).

462 **Long-term field trials**

463 The distinction between short-term and long-term is to some extent arbitrary. Most relevant is that
464 soil N should be sufficiently close to steady state that yield response to change of fertilizer input can
465 be quantified, which could also be formulated as that response curves have adequate curvature to
466 determine *SN* and *Ymax*. For Europe we used 11 LTEs for winter wheat and two for barley⁵⁷. We
467 used 8 LTEs for wheat in South Asia and found two for China. For maize we found three LTEs for the
468 USA (Supplementary Note 4), and two for China. This added up to a total of 27 LTEs (see
469 Supplementary Note 1). The 27 LTEs cover a wide range of soils, climates, cultivars, fertilizer types
470 and management regimes. In all trials, other nutrients were not deficient. Two of the 27 trials were
471 discarded, a wheat trial in Bologna (Italy with SN 103 kgN/ha) and one in Punjab (Pakistan, with SN
472 389 kgN/ha). We considered SN values exceeding 100 kgN/ha as an indication that soil N was too far
473 from steady state.

474 Soil types were mostly loam and clay soils. Climate: temperate (mean annual 9 °C; annual
475 precipitation 700 mm), continental (mean monthly minimum -10 °C, maximum 30 °C; precipitation
476 450-800 mm) and tropical (annual precipitation 1500-1800 mm, Maximum temp 35-45 °C, minimum
477 7-14 °C). Fertilizer types in Europe and USA were mostly ammonium nitrate, in Asia mostly urea,
478 with sometimes part of N fertilization from diammonium phosphate. Fertilizers are applied with one
479 to three dressings, but the number of dressings probably had little effect on N response⁵⁸.

480

481

482

| Experiment | Region | Crop | Type | Start and used Period | Key Reference |
|---|----------------|--------------------------------------|--|-----------------------|--|
| Winter wheat | | | | | |
| Broadbalk | United Kingdom | In rotation and continuous | Field, 7 N rates | 1843; 1985-2018 | Johnston et al., 2018 |
| Müncheberg | Germany | In rotation | Field, 5 N rates | 1962; 1984-2002 | Hijbeek et al., 2017 |
| Limburgerhof | Germany | In rotation | Field, 5 N rates | 1987; 1987-1994 | Lang et al., 1995 |
| Oldenburg | Germany | In rotation | Field, 5 N rates | 1984; 1985-1993 | Klasink and Steffens 1995 |
| Rauischholzhausen | Germany | In rotation | Field, 5 N rates | 1984 | Von Boguslawski 1995 |
| Speyer | Germany | In rotation | Field, 5 N rates | 1984; 1994-1999 | Bischoff 1995 |
| Spröda | Germany | In rotation | Field, 5 N rates | 1966; 1999-2010 | Albert and Grunert 2013; Körschens et al. 2014 |
| Grabow | Poland | In rotation | Field, 4 N rates | 1980-current | Rutkowska and Skowron, 2020 |
| India, Pakistan, Bangladesh | South Asia | | Nine sites, 16 field trials | 1982-2008 | Jat et al., 2014 |
| Laiyang, Shandong | China | Maize - wheat rotation | Field, 3 N rates | 1978-2013 | Personal communication Gu |
| Winter barley | | | | | |
| Oldenburg | Germany | In rotation | Field, 5 N rates | 1984; 1985-1993 | Klasink and Steffens 1995 |
| Speyer | Germany | In rotation | Field, 5 N rates | 1984; 1994-1999 | Bischoff 1995 |
| Maize | | | | | |
| Wisconsin | USA | In rotation and continuous | Field, 4 N rates, 28 rotations, 2 replicates | 1968; 1990-2004 | Stanger et al., 2006 |
| Kansas | USA | Irrigated continuous | Field, 6N rates | 1961; 1997-2006 | Schlegel et al., 2017 |
| Iowa | USA | Maize-Soybean | Field + Model, 7 N rates | 1996-2005 | Thorp et al., 2007 |
| Changping | China | Irrigated continuous | Field, 3 N rates | 1984, 2011-2012 | Wen et al., 2016 |
| Laiyang, Shandong | China | Maize wheat rotation | Field, 3 N rates | 1978-2013 | Personal communication |
| Lossa, Konni | Niger | Maize, millet, sorghum, | Field, 5 N rates, not a LTE | 1997-1998 | Pandey et al., 2001 |
| Chikwawa | Malawi | Irrigated maize-rice two crop system | Field, 4 N rates, not a LTE | 2007 | Fandika et al., 2008 |
| Sub Saharan Africa | Nine countries | Continuous | Model supported by field data, | Used for validation | Ten Berge et al., 2019 |
| Rice-wheat double cropping systems | | | | | |
| Parwanipur | Nepal | Irrigated | Field, 4 N rates | 1980-2000 | Gami et al., 2001 |
| Bhairahawa | Nepal | Irrigated | Field, 3 N rates | 1978-2013 | Rawal et al., 2017 |
| Ludhiana, Punjab | India | Irrigated | Field, 4 N rates | 1984-1997 | Bhandari et al., 2002 |
| Bidhan, West Bengal | India | Irrigated | Field, 2 N rates | 1986-2004 | Majumbar et al., 2008 |

483 **Table 1 Overview of characteristics of used LT N trials (for details, full references and data see**
484 **Supplementary Table SI 1 and 2)**

485

486

487 **Scaling procedure for N response**

488 Experimental N response data were scaled and fitted by 2nd order polynomials, assuming scaled
489 observations for multiple sites were uncorrelated. For scaling two transformations were applied,

- 490 1. Y-axis: Transformation of observed absolute site yield to yield index by dividing by Y_{max} . The
491 Y index ranges from 0 to 1.
- 492 2. X-axis: Transformation of rate of added N in mineral fertilizer to total N input rate, including
493 N inputs from N deposition, biological nitrogen fixation and net soil N mineralization. The
494 sum of N inputs from these other N sources was approximated by the X intercept of the 2nd
495 order polynomial fit (Supplementary Fig. SI 3).

496 The assumption that the 119 scaled observations for the 25 LTEs are uncorrelated while in fact being
497 stratified was tested by comparing the fitted 2nd order polynomial on the total dataset (Eq. 2) to the
498 25 fitted polynomials for the individual sites. Eq. 2 proved to be identical to the median regression
499 line, after sorting the 25 regressions by Yr for $N_{av} = 100$ kgN/ha.

500 **N use efficiency, N loss for wheat at Broadbalk**

501 While N fertilizer input generally is the main driver for increasing cereal yields, over fertilization and
502 poor timing and placement of fertilizer is a major cause of N pollution^{48,59}. Data on N content in grain
503 and straw was only available for Broadbalk and not for the 25 global LTEs. The NUE in Broadbalk is
504 expected to be higher than for most global practices in view of better management and assumed
505 near steady state. The N content in grain for wheat in rotation at Broadbalk is about 1.5% up to a
506 total N input of 100 kgN/ha, increasing linearly up to 300 kgN/ha (Supplementary Note 9). A linear
507 model of N% with Y_{max} and N_{av} was fitted to observations between 1985 and 2016, in which Y_{max}
508 for a given year varied between 6.5 and 12.9 t/ha.

$$509 \quad N\% = 1.873 + 3.26E-3 \times N_{av} - 6.20E-2 \times Y_{max} \quad (R^2 = 0.743, N=224, \text{Eq. 4})$$

511 With N% the N percentage in grain. The N dilution effect with increasing Y_{max} and the N enrichment
512 with N_{av} are both highly significant (>99.9%) and relevant, but the statistical significance of the
513 effect of N_{av} (T value 24.5) is larger than of Y_{max} (T value -5.6). In view of the LT nature of
514 Broadbalk trials and application of N rate scaling, Eq. 4 has global applicability for wheat cultivation.
515 While grain yields level off with N input, the LT N removal in grain increases from a zero intercept
516 almost proportionally with N input up to 250 kgN/ha, which is in line with previous findings for
517 arable systems at country scale⁵⁹ (Supplementary Fig. 22b). N surpluses and the subsequent risk of
518 nitrate leaching start at a total N availability of 180 kgN/ha, which for Broadbalk corresponds to a N
519 fertilizer rate of 150 kgN/ha (Supplementary Fig. 22c). Mean NUE for the 32 years of observation
520 increase from 40% at 50 kgN/ha to at peak at about 80% at a total N availability of 150 kgN/ha and
521 gradually decrease again to 60%. A N_{av} of 150 kgN/ha at Broadbalk corresponds to a N fertilizer rate
522 of 120 kg N/ha (Supplementary Fig. 22d). The observed initial increase of NUE may be caused by
523 increased tillering and root development with addition of N fertilizer, promoting efficient uptake of
524 available N and internal N allocation (sink strength governed by tiller and grain numbers).

525 **Calculation procedure of optimal N rates**

526 In this paper we combine approaches from microeconomics (production economics, the individual
527 optimizing agent), environmental economics (price on externalities) and macroeconomics (regional
528 to global agriculture, society, welfare). Our basic macroeconomic analysis considers differences in
529 prices and costs around the world, but does not account for multiple interacting markets and their

530 effects on cereal prices when cereal supply changes. We calculate two economic optima for N
 531 application: for cereal farming and for society. In both cases, the optima depend on the slope of the
 532 N response curves (Supplementary Fig. 23-24). The net benefit function B is:

$$533 \quad B = Y \times P_y - N_{rate} \times P_N - C_{fixed} - C_{Npollut} \quad (\text{Eq. 5})$$

534 Where P_y is the crop price (USD/kg), P_N fertilizer price (USD/kgN), C_{fixed} the cost of seed, tillage,
 535 harvest and other inputs and $C_{Npollut}$ the external cost of N pollution. For farming, $C_{Npollut}$ is not
 536 considered. By considering prices for both farming and welfare, Eq. 5 combines production
 537 economics and environmental economics as it addresses both producers and consumers. How both
 538 agents will respond to these prices to maximize their utility will depend on policy context. The
 539 negative externalities can be implemented as a tax on nitrogen and in that case the two optimal N-
 540 applications would be the same. Alternative communication of N issues and design of N policies can
 541 make farmers beneficiaries of reduced N pollution and consumers virtual payers of improved N
 542 fertilizer management (e.g. by food labelling and N foot-printing <http://www.n-print.org/>).

543 The economic optimum for farming can be determined from the following equation:

$$544 \quad dY/dN_{av} \times P_y - P_N = 0 \quad (\text{Eq. 6})$$

545 Where dY/dN_{av} is the first derivative of the unscaled N response function as derived from Eq. 1 or
 546 Eq. 2, using case specific values of Y_{max} and SN . For the calculation of the optimum N rates the
 547 quadratic global relation between cereal yield and N_{av} (Eq. 2) is substituted in Eq. 6. The minimum
 548 value of N_{av} is calculated by solving Eq. 5. For $B = 0$. This minimum N rate depends strongly on
 549 C_{fixed} ; C_{fixed} increases per unit of yield with decreasing yield and provides the penalty for farmers
 550 when decreasing N input too much. The resulting equation for B can also be expressed as a 2nd order
 551 polynomial of N rate, and optima and cross points simply follow from standard calculus for solution
 552 of quadratic functions.

553 The calculation of the optimum N rate for society also accounts for the increase of N pollution with
 554 increasing N input:

$$555 \quad dY/dN_{av} \times P_y - P_N - dP_{fixed}/dN_{av} - dP_{Npollut_i}/dN_{av} = 0 \quad (\text{Eq. 7})$$

556 P_y is not the farm gate price of cereals per se, but the price equivalent as paid by those who are
 557 bearing the cost of N pollution. This virtual "food plate" price of rough grain could be higher than the
 558 farm gate price and accounts for value creation in food processing after correction for assignable
 559 costs (e.g. labor and energy for milling and baking) and reflects cost of shareholder dividend, risk
 560 insurances or market imperfections in the cereal supply chain. As this price is uncertain, we solved
 561 Eq. 7 for P_y equal to the farm gate price and three times this value. A ratio of three is consistent with
 562 the relative increase of gross added value of all agricultural commodities in food processing in the EU
 563 (ratio of 2) and the US (ratio of 3). A ratio of three is also consistent with a ratio of 1.2-2.6 based on
 564 the farm gate price of bread wheat in Northwest Europe (0.25 USD/kg) and in bread (0.3-0.6 USD/kg)
 565 for details see Supplementary Note 13. To include the cost of the various impacts of N pollution
 566 (N_{pollut_i} where subscript i refers to various N pollutants e.g. NO_3 , NH_3 , N_2O) can be expressed in
 567 monetary units by multiplying the pollutant flux by their respective unit damage costs (USD/kgN)¹¹.
 568 Pollutant fluxes are estimated as fractions of N inputs or N fluxes. Here we approximated N_{pollut} by
 569 N surplus and a lumped unit damage cost per kg N surplus (Supporting note 10). N surplus was
 570 calculated as:

$$571 \quad N_{surplus} = N_{av} - N_{removal} \quad (\text{Eq. 8})$$

572 Where $N_{removal}$ is N removal by the crop calculated as: $Y \times N\%/100$ (with N% according to Eq. 4).
573 The resulting relations between B and N_{av} can be expressed as 3rd order polynomials and optima
574 and cross points were determined using the SOLVER function in Excel.

575 For calculation of optima and safe ranges of Y_{max} and N_{av} we used a ceteris paribus approach, and
576 did not take into account consequential effects of changes in cereal production on P_y or C_{fixed} , the
577 latter for example by effects on land prices and rent. This would require application of CGEs to
578 model global supply, demand and trade of cereals and, involving many assumptions for example
579 regarding changes in relative use of cereals for food, feed and fuel. Our simple economic approach is
580 to demonstrate the effect of using long-term instead of short-term response curves and
581 consideration of the social cost of N surplus and the safe operating range of N_{av} .

582 **Calculation of cost of N pollution and optimal N rates for countries**

583 The current N rate for wheat on sandy to loamy soil in the Netherlands is 165 kgN/ha and 60% of N is
584 applied as manure⁶⁰. For the calculation of total allowable N rate, 1 kg of manure N has a Fertilizer
585 Equivalence of 60% of 1 kgN applied as Calcium Ammonium Nitrate (CAN), and manure N input for
586 arable systems is limited to 170 kgN/ha⁶⁰. Current Dutch environmental legislation limits the total,
587 fertilizer equivalent N rate from synthetic fertilizer and manure for winter wheat to 165 kgN/ha for
588 sandy soils and 190 kgN/ha for loess. These rates are economically suboptimal for farming,
589 irrespective of the use of ST or LT curves. However, winter wheat is grown in rotation which provides
590 residual soil N for the following wheat crop. For fixed cost of (contracted) labor for planting, tillage,
591 crop management and harvest for wheat cultivation in the Netherlands we used a value of 680
592 USD/ha/yr and for other inputs like P, K, pesticides and energy 430 USD/ha/yr (Supplementary note
593 10).

594 For quantification of the cost of N pollution for other countries we used a GDP dependent cost per
595 unit of N surplus (UC), derived from results for 27 EU countries^{3,44}(Supplementary Note 11):

$$596 \quad UC = 0.3412 \times GDP^{1.0362} \quad (R^2 = 0.6673; \text{Eq. 9})$$

597 In the EU27 dataset mean national GDP between 2010-2014 ranged from 7 kUSD/cap in Bulgaria to
598 59 kUSD/cap in Denmark (excluding 108 kUSD/cap in the very small Luxembourg), N surplus in 2008
599 between 23 kg/ha of used agricultural land in Romania and 176 kgN/ha in the Netherlands, and the
600 UC ranged from 2 (Bulgaria) to 43 USD/kgN (Denmark). The GDP effect reflects increasing willingness
601 to pay to prevent N pollution, making GDP a major determinant for external costs of N-pollution of
602 waters in Europe¹³, but less so for the USA and the rest of the world⁶¹.

603 In the Netherlands and many areas with intensive use of manure or urea fertilizer ammonia losses
604 are mainly associated with manure and impacts of ammonia containing aerosols on human health
605 dominate N pollution cost^{3,44}. Globally, ammonia losses depend on the choice between ammonia
606 (often urea) or nitrate type fertilizer (often CAN), the use of manure, and the application of low
607 emission techniques. All these factors will change considerably in the near future due to improved
608 management to increase cost-efficiency and by environmental regulation.

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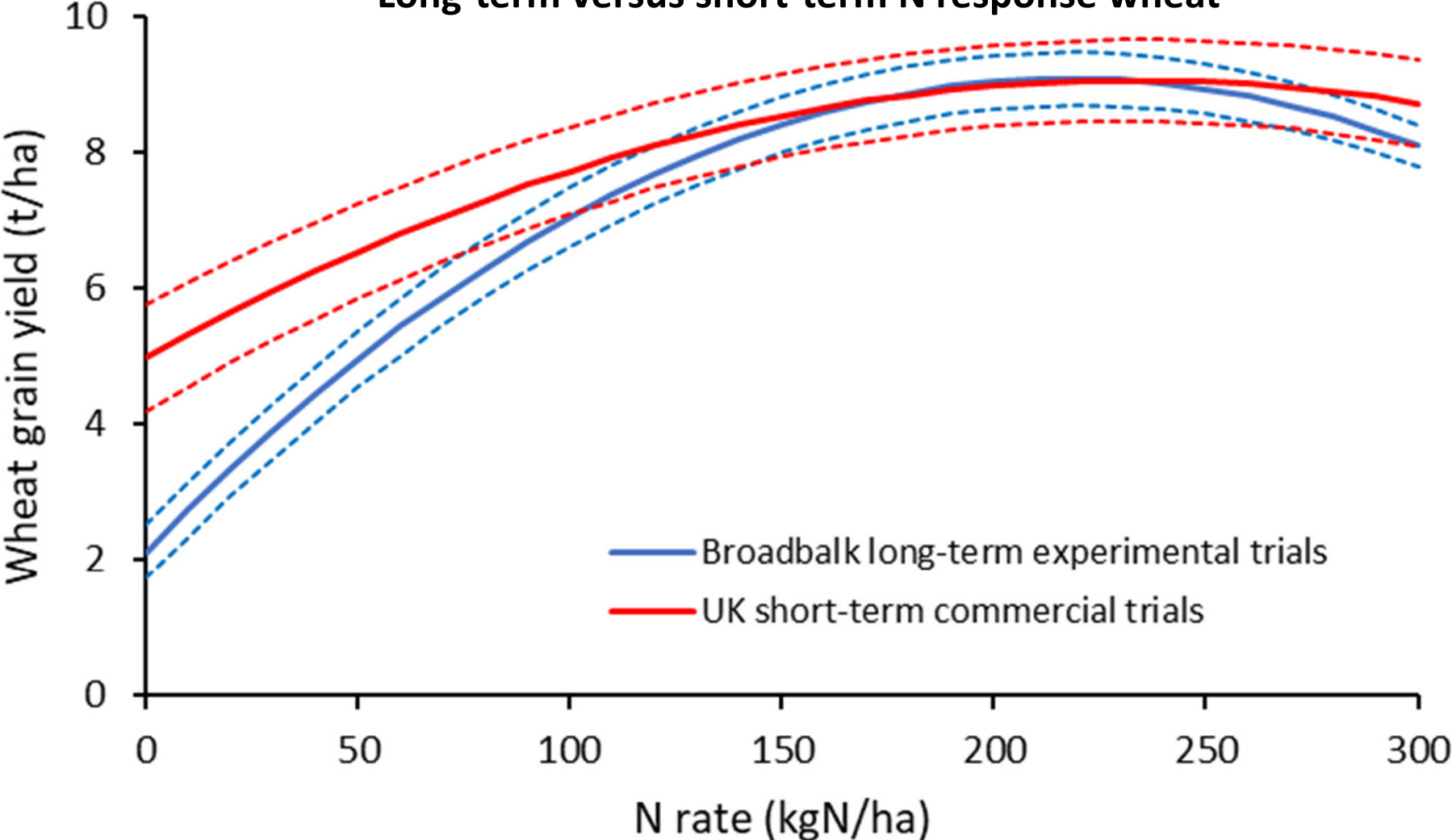
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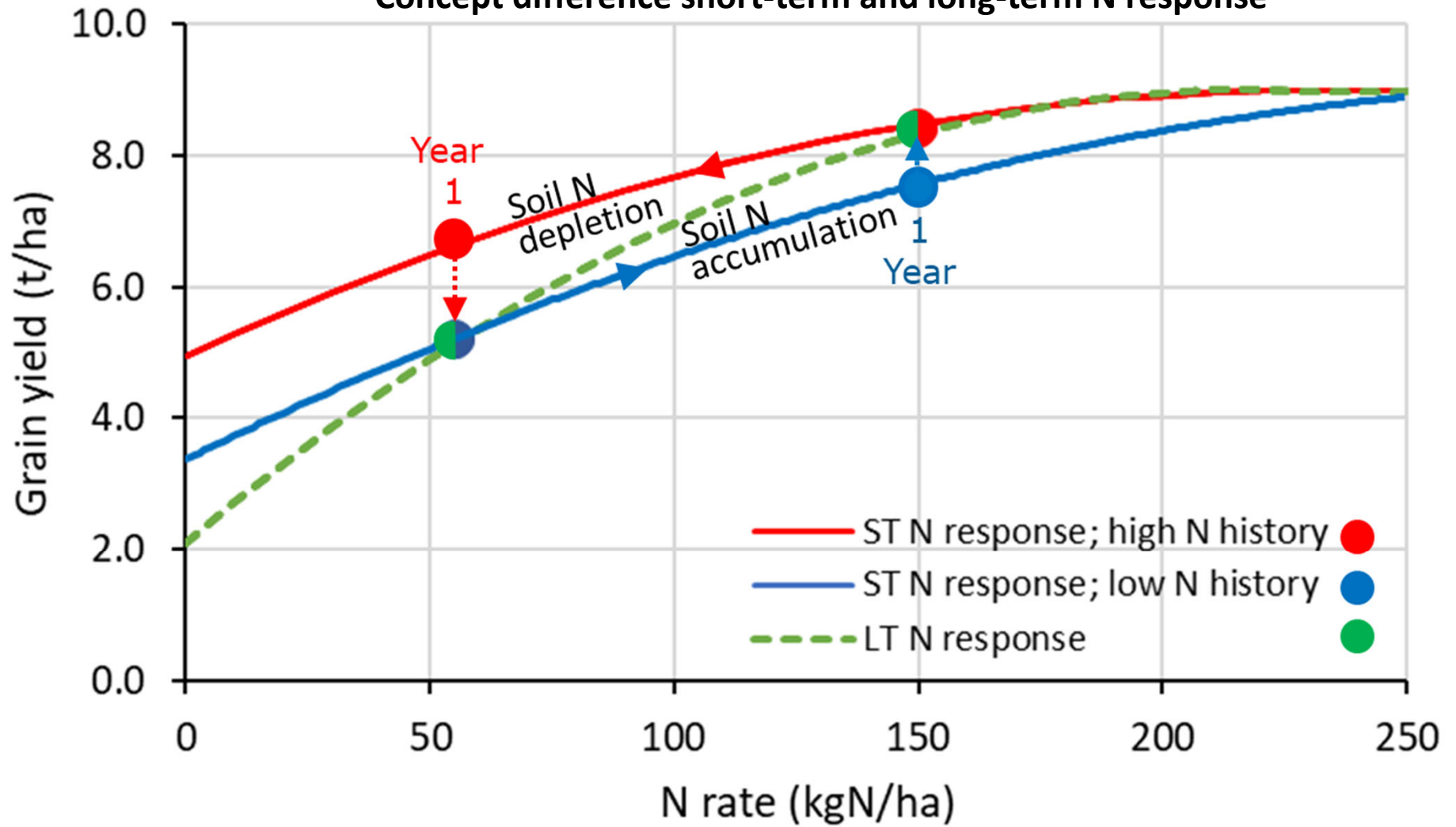
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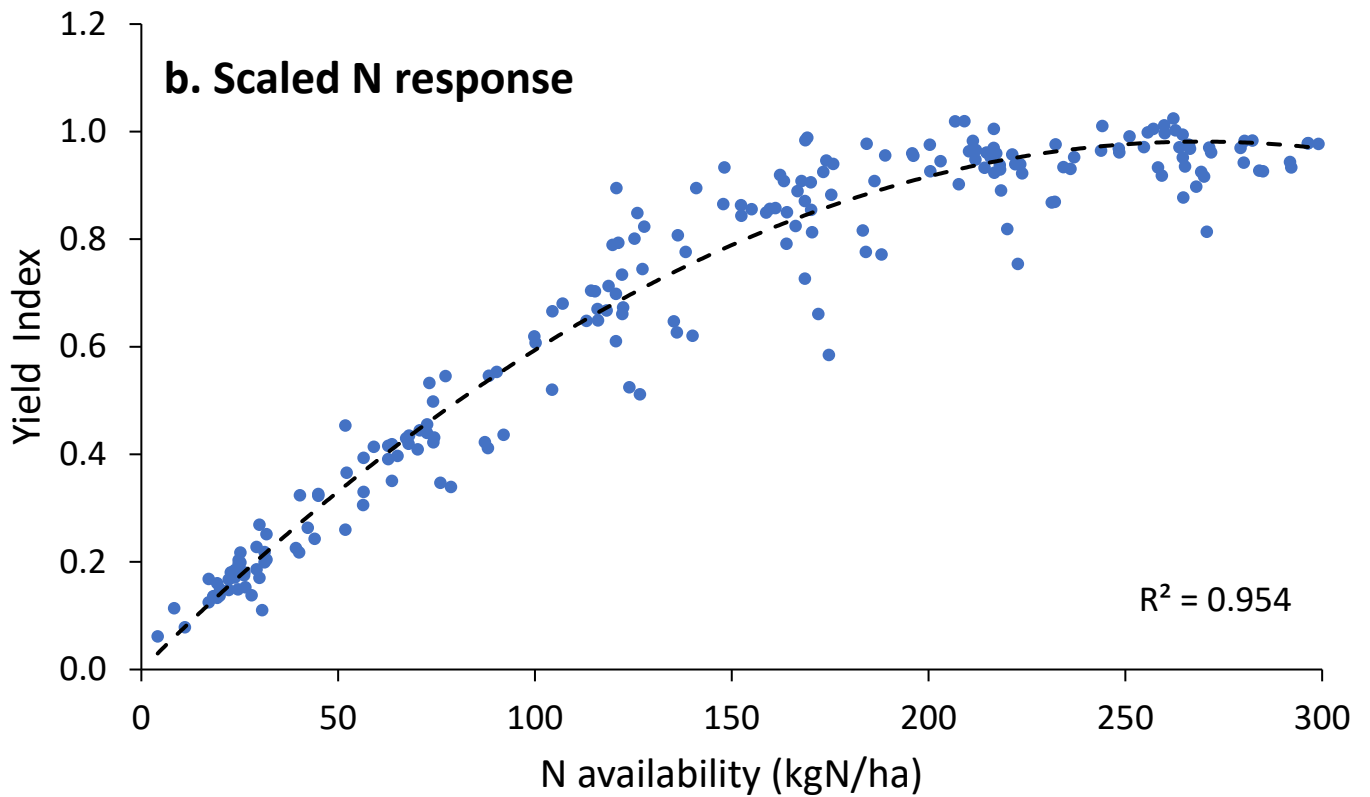
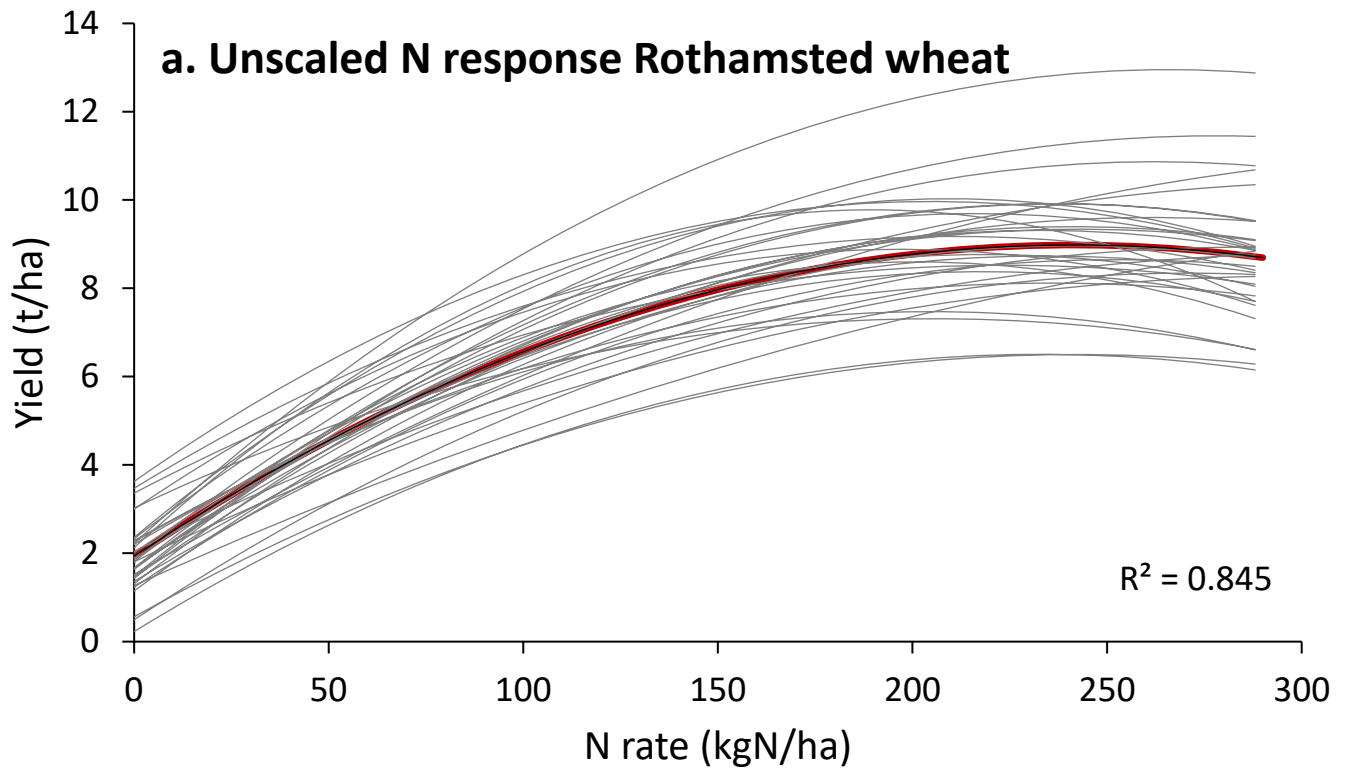
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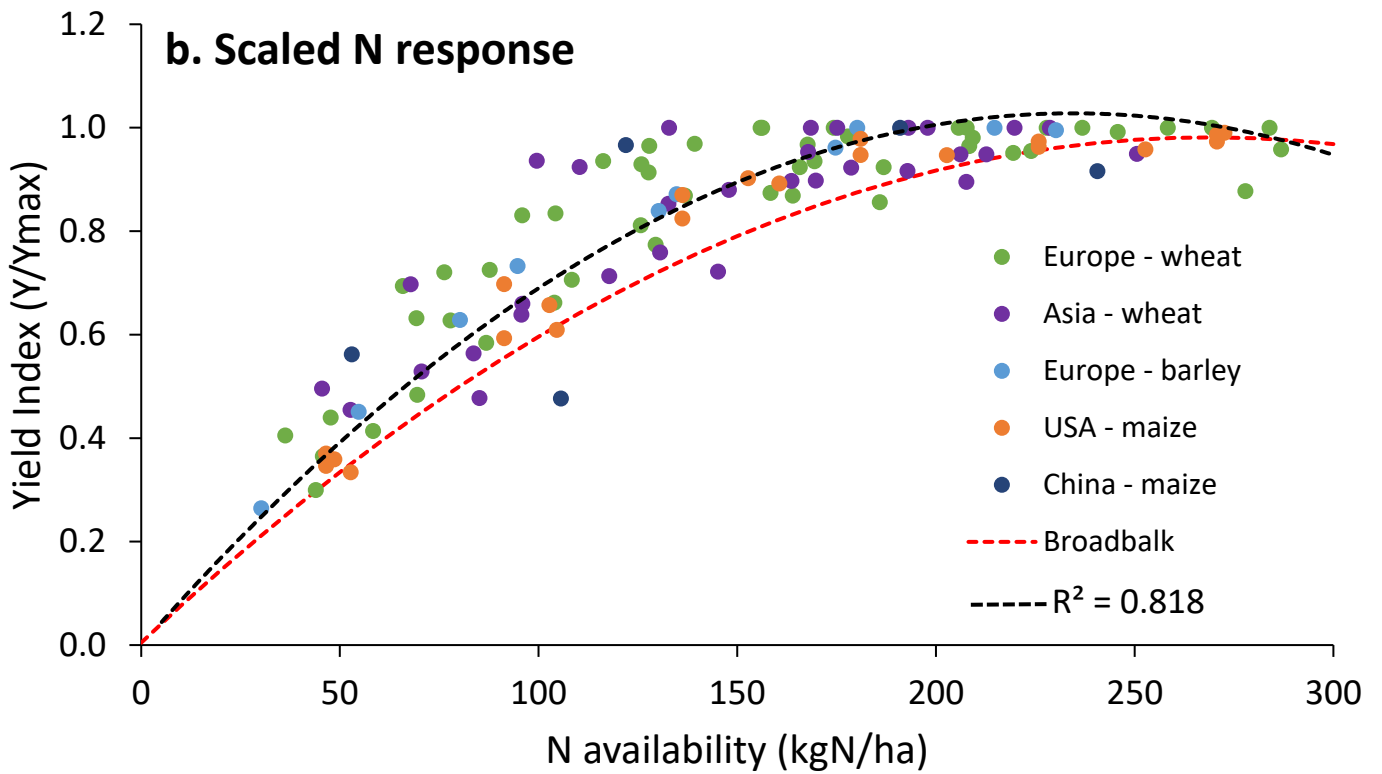
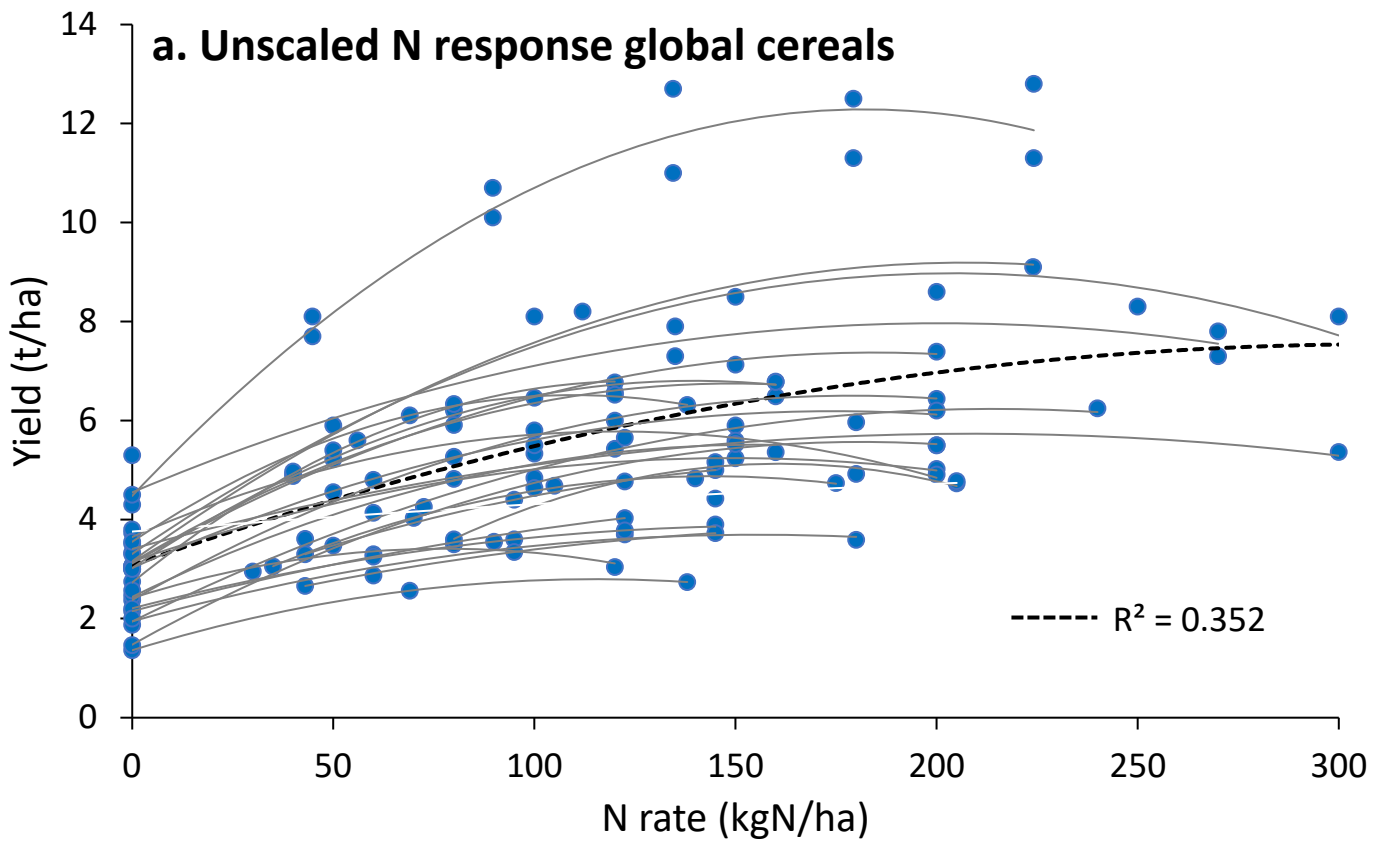
Long-term versus short-term N response wheat



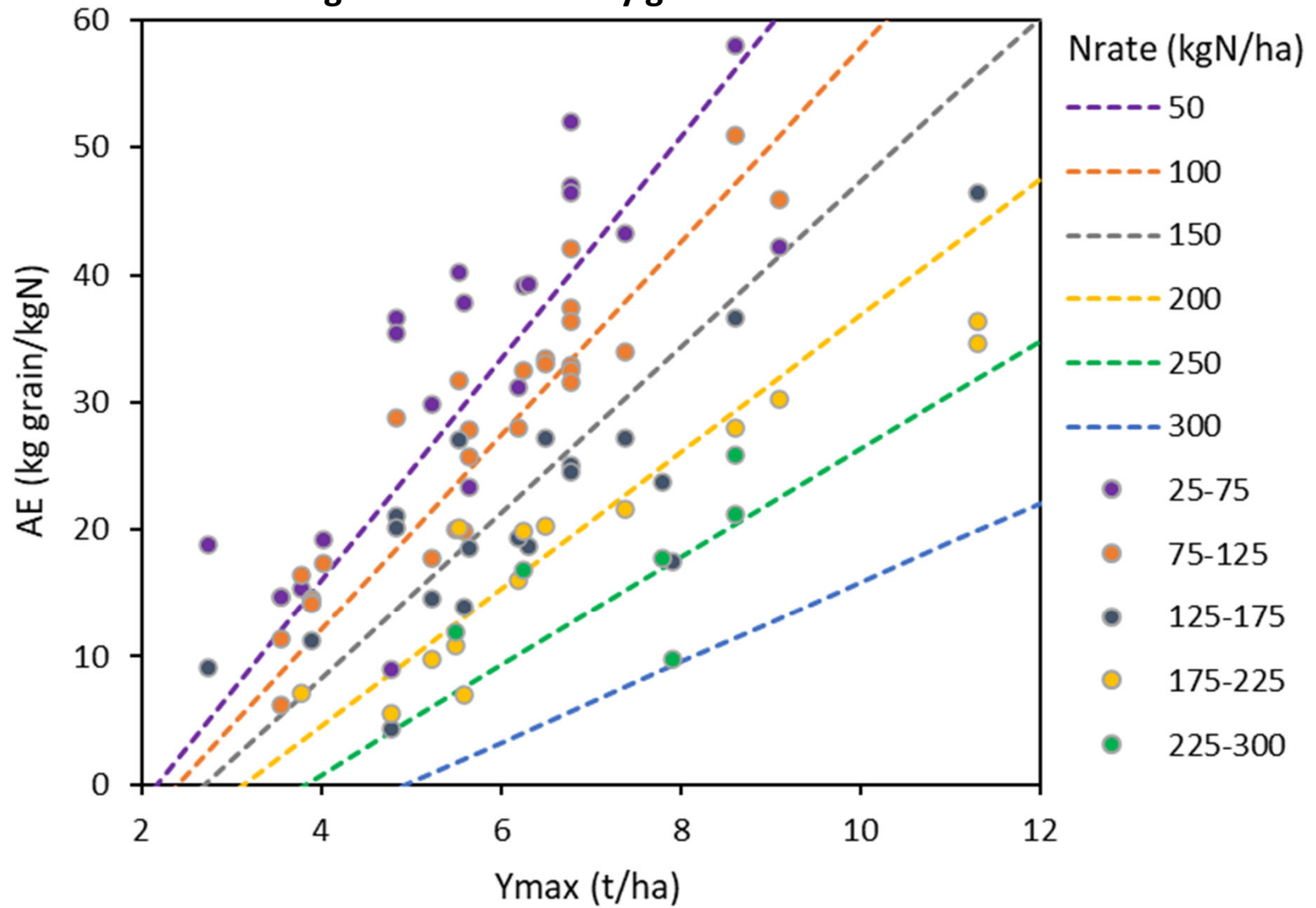
Concept difference short-term and long-term N response



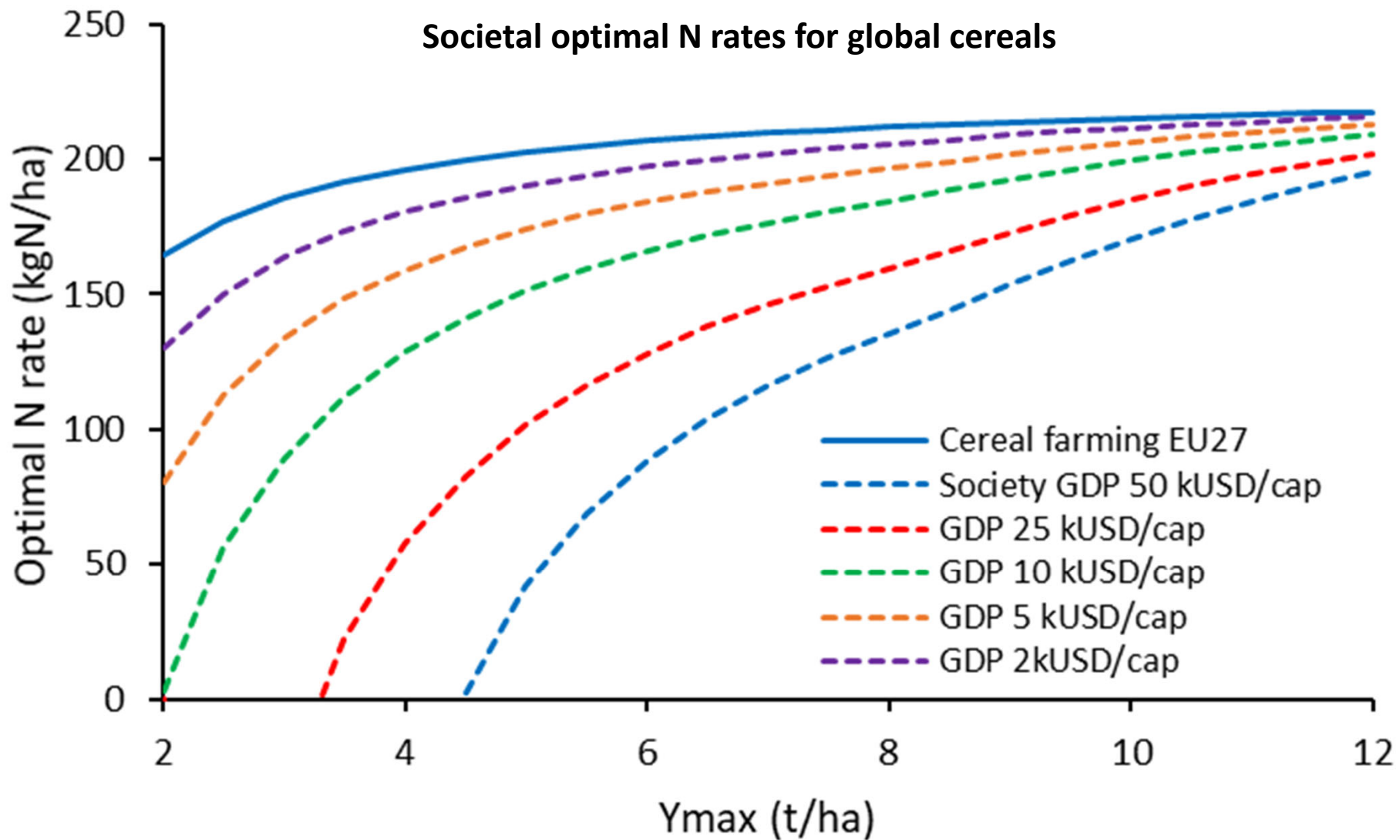




Agronomic efficiency global cereals



Societal optimal N rates for global cereals



Long-term economic benefits cereals

